

RENTAL HOUSING DATA BASE

by

Werner Z. Hirsch

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Introduction

Three sets of rental housing data were collected, of which two sets are primary data--data on land use and housing regulations and activities, and sale and resale data of residential income properties. The regulation data covering 18 regulations and activities were obtained by a mail survey of planning directors of 15 cities of Alameda County, 36 cities in Los Angeles County and 14 cities in Santa Clara County. The residential income property resale data were obtained from the Los Angeles County Assessor for 9 cities. As a third data set, data on residential rent and housing and community characteristics for the cities in the three counties were developed from the 1970 and 1980 Census of Population and Census of Housing. The law file data are presented in Tables 1, 2, and 3; sale-resale data in Table 4; and rent, housing and community data in Table 5.

These data sets are analyzed statistically in two separate studies to estimate the extent to which the legal environment, i.e., rent control and housing and land use regulations and government activities, affected residential income property values on the one hand, and rents paid by residential tenants on the other. In the first study, using microdata of

*The valuable help of Dr. Jan Osterhaven in relation to the property value change model and the helpful assistance of Ungwhan Choi, Abbas Mobit and Steve Rivkin in the computational phases of the study are gratefully acknowledged.

property sales in 1976-78 and resales in 1981, we examine the effects of the legal environment on residential income property values. In the second study, using data aggregated at the city-wide level, we analyze the effects of the legal environment on rent level changes between 1970 and 1980.

The General Model

For testing hypotheses about the effect of the legal environment on residential income property values on the one hand and on rents on the other, a general model can be presented algebraically in the following form:

$$D = f(A, B, C, I) \quad (1)$$

where,

- D is a dependent variable which in the first instance represents the annualized change in the value of residential income property, and in the second instance the 1970-80 change in rent paid by residential tenants,
- A is change in housing characteristics,
- B is change in community characteristics,
- C is change in the legal environment, and
- I is inflation rate.

We next discuss the four righthand variables:

A. Housing characteristics are clearly main determinants of the price of housing whether in terms of property value or rent. Thus, we would want to include any changes in the major characteristics, whenever we compare sets of data pertaining to the identical property at 2 different times, e.g., before and after a change in legal environment.

B. Community characteristics are used to reflect housing demand and supply conditions. We would want to include as many variables as possible to give expression to these conditions as well as to variables which reflect

imbalances in demand and supply. An example of the latter are vacancy rates.

Surely, each community does not function as a distinct housing market; there is significant overlap and substitutability especially within broad geographic areas. Nevertheless, the fact that individual cities have a good deal of power in determining the nature of their communities (e.g., through public expenditure decisions, housing and land use regulations, etc.), suggests that people would have a preference of one city over another. Demand and supply conditions do exist within a particular community, though that community may be subsumed in a larger, more encompassing housing market.

C. Two law variables are of particular interest. One is a dummy variable testifying to the presence or absence of rent control. The second law variable will be designed to reflect the general regulatory climate within the particular city. By regulatory environment we will mean the extent to which housing and land use is regulated and government activities support housing and land use.¹ In a sense, the intent is to reflect the activism of local government in relation to housing and land use.

I. Since during the period under analysis inflationary conditions prevailed, and they directly affected property values and rents, a variable reflecting the inflation rate needs to be included in the equation whenever the time intervals of observations are not identical.

The Rental Income Property Value Change Model

The first study analyzes the effect of the legal environment on residential income property values. In a residential housing market, the market value of residential income property is commonly assumed to be based

¹Examples of government activities in support of housing and land use are a redevelopment agency and a specific plan.

on its expected future net income stream. Specifically, the market value of property in period t will tend to equal the discounted stream of expected net returns over its life. Landlords will seek to maximize this stream by selecting appropriate levels of repair and maintenance on the one hand, and types of tenants who will pay high rents, have low probabilities of delinquency, and minimize wear and tear on the apartments, on the other.

These decisions by landlords can influence both variable cost and the rent charged. The fixed cost, which includes mortgage payments, insurance and taxes, cannot in most instances be affected by the landlord.² In line with these considerations, the annualized percentage change in property values can be expressed as follows:

$$V = \sum_{t=0}^{\infty} (R_t - FC_t - VC_t)(1+i)^{-t} \quad (2)$$

where,

V - annualized percentage change in property value between sale date (s) and resale date (r),

R_t - rent charged tenant in period t ,

FC_t - fixed cost in period t , and

VC_t - variable cost in period t .

We will next consider the broader setting of equation (1) within which equation (2) can help explain changes in property values. Market supply and demand conditions surely have a significant influence on the values of residential income properties. Therefore, we will seek to isolate the differences in the demand and supply of rental housing among the

²In periods in which mortgage rates decline sharply, a landlord will seek to refinance fixed-rate loans, a step, if successful, would make mortgage payments a one-time variable cost.

communities, so as to capture the effects of rent control. Since this study is concerned with changes in property values over a five year period, changes in demand and supply parameters as well as their levels need to be examined. In the rent capitalization framework, the expected future flow of revenues from rental properties determines their values. In modelling the housing market, we seek those demand and supply factors which influence the expected future income stream, and thus the value of rental properties.

The market factors can be divided into two general categories. First, we consider the characteristics of a community that influence the costs of building and maintaining residential income properties. These include, among others, the level of property taxes as well as the amount and type of housing and land use legislation prevalent in the community. In communities with strict building codes, for example, it may be more expensive to maintain properties than in communities without codes. Since all the communities examined are in the same metropolitan area, such factors as labor costs, which are not expected to vary over communities, are not considered.

The other way in which market conditions influence property values is through their influence on the returns a property is expected to yield. Values should be expected to grow faster in growing communities with increased employment opportunities and wealthier populations, and vice versa. The levels of wealth, population density and employment may also affect the relative growth rates of values, though the directions of the influences are not known a priori. Changes in the tastes of people for certain types of housing should affect values. Characteristics including location, size, and architectural style should be, whenever possible, incorporated into an analysis of the determination of housing value changes. And changes in community amenities and services, brought about by changing government

expenditures, should influence housing values.

Besides these basically demand-side characteristics, expected returns on individual properties are also influenced by the expected supply of housing in the community. Tighter government legislation on the construction of new properties should cause values to increase more rapidly. Together, these demand and supply factors cause values to grow more rapidly in some communities than others. If possible, we should try to incorporate all of these characteristics into the study. Yet, due to limitations in the data as well as the number of observations, we have used a more limited set of variables to try and capture the divergence in market conditions prevailing across communities.

The legal environment can affect the functioning of the rental housing market, and thereby the prices and quantities of rental housing services as well as the value of residential income properties. As was mentioned earlier, we will divide the legal environment into two major classes -- rent control ordinances and the general regulatory environment.

Clearly, rent (R) is a function of the quantity of housing services offered, which are related to expenditures on maintenance and improvement. The relationship between rent (R) and variable cost (VC) may work in the opposite direction as well. It is likely that a landlord chooses a level of housing services which maximizes his expected income. If, rent control restricts rents to below market clearing levels, the landlord may decide to reduce expenditures. He may lower the quantity of housing services offered to tenants by reducing repair and maintenance, so that restricted rents approach free market levels.

Any reductions in expenditure would appear to devalue the net worth of the property. Yet, because the below-market level rents engender excess

demand, a rent control ordinance gives the landlord more flexibility in choosing prospective tenants. By selecting smaller families or even families without children to occupy the units, depreciation (and thereby cost) can be reduced. And by choosing wealthier tenants who are better able to maintain and upgrade their apartments, the building owner may be able to reduce the quantity of housing services he supplies without markedly diminishing the services offered by the property, if the tenants choose to make improvements. Greater choice should also lessen the problem of nonpayment of rent relative to an uncontrolled market.

Furthermore, the effect of a rent control ordinance depends upon the stringency of the law and its perception by the public. Remember that the value of a residential property is determined by the expected future stream of earnings it will yield. Consequently, a rent control law which restricts present earnings but is not expected to persist into the future, or contains loopholes which will enable property owners to circumvent its intent, is likely to have only a minor effect on property values.

There is also the issue of timing, i.e., when the effects of rent control and regulatory environment will impact on property values, and, if so, by how much. Based on an empirical study of the timing of the effect of Proposition 13 on interest costs of California municipal bonds, we would expect the effect to be strongest immediately following the change in the legal environment.³ The main reason for this time path is that publicity about a new law tends to produce a strong immediate reaction. But, as time goes on, enterprising landlords often find ways to work around the new legal

³Werner Z. Hirsch, "Revenue Limitation Measures and Their Effects on Municipal Bonds: The Case of California Municipalities," Proceedings of the 40th Congress of the International Institute of Public Finance, (Detroit: Wayne State University Press, 1986), pp. 293-308.

restrictions and make effective changes in their production functions.

In sum, though a restrictive rent control ordinance, which causes rents to significantly diverge from their free market levels, will reduce the profitability of owning rental property, there do appear to be mitigating factors which, in some cases, could markedly reduce these losses.

Contrary to the enactment of rent control, the enactment of laws which extend the government's control over land use and housing and which provide government activities to support housing and land use, do not have an unambiguous effect on property values. Depending upon the exact nature of the regulatory environment, the restrictions could either increase or decrease the net worth of residential properties. Consequently, we have no prior belief on how an increase in the number of housing and land use regulations and government activities is likely to affect property values.

Econometric Analysis of Property Value Change Model

As was mentioned above, the most promising way of testing hypotheses about the effect of changes in the legal environment on property values is to use microdata, i.e., pairs of sale and resale data of identical properties. We were able to obtain data taken from the roll of the Assessor of Los Angeles County for nine middle-sized cities. One of the nine communities is Santa Monica, which in 1979 enacted a stringent rent control ordinance. All sales data are for the years 1976-78, while all the recorded resales occurred in 1981. This set of observations is not a sampling; it includes all of the sales/resales that occurred in these communities during these years.⁴ The total number of observations was 41. Six of these

⁴Although the set of observations includes all of the transactions for the given years and as such does not constitute a sampling, under different circumstances an infinite number of possible outcomes could have occurred.

properties had no structures on them and were eliminated. An additional three observations showed changes in value completely out of line with the rest of the data set. We concluded that radical positive changes reflected major upgrading and the negative changes may have resulted from unusually rapid deterioration, possibly caused by fire. Without detailed information about these three properties, particularly any capital investment or divestment that had occurred, it was impossible to control for these major changes. Consequently, we decided to eliminate these three observations, reducing the final number of observations examined to 32.

We constructed the empirical specification in the context of the earlier presented general model (1). In specifying the functional relationship to be tested, we chose to use the annualized relative change in property value as the dependent variable. We hypothesized that any changes in the legal environment would affect the per unit of housing services revenues of residential income properties. As a result, examining relative rather than absolute changes was more appropriate, since relative change implicitly accounts for any variations in the level of housing services offered by different properties. The algebraic formulation of the dependent variable is:

$$V = 100 * ((CR/VS)^{1/\Delta t} - 1) \quad (3)$$

where:

- V - annualized percentage change in property value between sale date (s)
and resale data (r),
CR - property resale price,

Consequently, we maintain the assumption that the observations are derived from a normal distribution.

VS - property sale price, and

Δt - length of time between sale and resale ($\Delta t = r-s$).

As explanatory variables, in line with equation (1), we considered housing characteristics, the legal climate and the inflation rate.

In the general equation (1), A represents housing characteristics and their possible changes. However, since we use pairs of sale/resale data for the identical property over a relatively short time span, no information on housing characteristics is included.⁵

It is also quite possible that certain types of structures would become relatively more or less valuable over time, indicating that the levels of certain characteristics and not just their changes over time were important. To examine hypotheses of this type, we will include dummy variables in the equations and analyze whether certain types of residential income properties appreciate more rapidly than others.

Data on the community characteristics should reflect differences in demand and supply conditions that existed across communities. On the demand side, we examined the following variables: annualized growth rate of population; annualized growth rate of per capita income; annualized growth rate of government expenditures, (a proxy for the quality of community amenities assumed to be a complement to housing); and annualized growth rate of local employment. We also looked at several characteristics which reflect supply conditions. These include: per capita property taxes collected (PCTAX), and per capita assessed valuations (PCASS), which reflect the value of housing in an area. Last we included two variables which reflect the tensions in the individual markets: vacancy rates (VAC) and

⁵As mentioned earlier three outlying values which possibly involved major housing quality changes were dropped.

average travel time to work (ATT).

Changes in legal environment are represented by two variables: the first, LC, reflects the general regulatory climate which prevailed in 1981 in the nine cities examined in the study. Since we identified 16 housing and land use regulations and housing and land use related government activities, this variable can range from 0 to 16. Admittedly, we did not know how to weight the different regulations and activities; nevertheless, a value of LC which approaches 16 almost surely reflects a highly regulated community. This variable is not only interesting for its own sake, i.e., to test hypotheses about whether an active regulatory environment is associated with relatively smaller or larger value increases, but it also fulfills an additional role. Specifically, this variable acts as a control variable. Only if LC is not highly correlated with the rent control variable (described below) could we conclude with some confidence that a high correlation (should such be found in the analysis) between property value changes and the presence of rent control, is directly related to rent control. Otherwise, rent control might merely serve as a proxy for the general regulatory environment.

We used a 0-1 dummy for the rent control variable (LR): 0 signals absence of rent control, 1 means a rent control law was in effect. If the study had included more than one community with rent control ordinance, we would have used a more complex specification which reflected the relative stringencies of the various rent control laws. Of particular importance are the degree to which rent increases are restricted to below rises in the price level, and whether the law allows for vacancy decontrol granting landlords greater freedom to raise rents of new tenants.

The final group of variables reflect the effects that different holding

periods between sale and resale (GAP) have on the annualized changes in property values (V). Since the annualized rate of inflation (INF) should be positively correlated with the change in value, the coefficient on INF should have a positive sign. It is also quite likely that properties held for different lengths will show different value increases for reasons other than changes in the inflation rate. Different market conditions could exist during these longer holding periods, or people who hold property longer may do systematically better in the market by accruing more information. We include the variable GAP, the difference in time between sale and resale, to try to capture these effects.

The Empirical Results

The final model specifications and results are presented in Table 5. In the empirical work we found that several of the community characteristics had negligible effects on changes in property values; consequently they were omitted from the specification. In addition, two of the community characteristics, i.e., change in government expenditures and changes in population were dropped due to problems of multicollinearity. We omitted these variables in order to improve the fit, with the understanding that if we omitted relevant variables, we may have biased the results.

We also tested for market segmentation based on the number of dwelling units in the rental property by including a 0-1 dummy variable to separate one and two unit apartment buildings from larger ones. The coefficient was insignificant even at the 10% level. Consequently, no variables relating to housing characteristics appear in the final specifications.

In the end, we decided to present three capitalization equations. All include a rent control variable (LR), a general regulatory climate variable (LC), as well as an inflation variable (INF), and a variable indicating the

time elapsed between sale and resale (GAP). With regard to community characteristics and tension in the housing market, respectively, the equations contain per capita assessed valuation (PCASS) and/or per capita property taxes (PCTAX), as well as average travel time to work (ATT) and/or vacancy rates (VA).

All equations exhibit relatively high degrees of explanatory power, with an R^2 falling between 0.56 and 0.60. Most importantly, the results confirm our chief hypothesis: rent control does appear to decrease the appreciation rate of residential income property values. In every specification, the rent control variable is shown to be statistically significant at the five percent level, using a one-tailed test.

The magnitude of the effect of rent control varies somewhat among the equations. In the three specifications, the existence of rent control is shown on average to be associated with an annualized decline in property values of between 7.3% and 11.9%, ceteris paribus. As stated earlier, we can be confident that the LR coefficient is actually capturing the effects of rent control only if it is uncorrelated with LC. The simple correlation coefficient between these two was 0.45, indicating that the two law variables are not highly correlated. The coefficient LC has a positive sign in all equations, though it is significant only in equation (2).⁶

Apart from the variables describing the legal climate, the results on the other variables also offer some insights into the functioning of the market. INF has magnitudes ranging from 8.8 to 9.6, suggesting that a one percent increase in the inflation rate tended, on average, to be associated

⁶ A possible explanation is that values increased more in highly regulated housing markets because the legislation tended to favor owners of residential income property.

with an increase of the annualized changes in relative property values of about 9 percent. GAP was also positive and significant in each equation. There are several conceivable explanations for this result. First, even controlling for inflation, it is possible that in the additional time periods in which properties with a long lag between sale and resale were held, values increased more rapidly. Second, owners who waited longer before selling got higher prices, which are reflected in larger annualized gains in value. The results as presented do not contain enough information to choose between these or other possible explanations.

The signs on PCASS were positive, while those on PCTAX were negative, (though in only a few cases are the results for either coefficient shown to be significant). These results suggest that in communities where there is more valuable property per capita, values increased relatively more than elsewhere. Conversely, where property taxes are higher, relative values increased less rapidly.

The tension variables were generally not significantly different from zero: VAC was positive but insignificant in the two equations in which it appeared. Apparently the absolute tightness of the housing market did not alter the rate at which values increased. ATT was negative in all specifications, suggesting that in markets in which people commute longer distances to work, values increased relatively less rapidly.

Rent Control Model

The second part of this study examines the effect of rent control on rent levels in 59 cities in the state of California. The common presumption is that, once a jurisdiction enacts a rent control law, rent increases will be smaller than they would be otherwise. This indeed is the objective of rent control legislation. Yet, if the law either contains loopholes which

allow landlords to circumvent the rent control restrictions, or is not carefully enforced by the local authorities, it may in actuality have little impact on rent levels. Consequently, lower rent levels do not follow automatically from the passage of rent control legislation.

This section starts by showing that even in Berkeley, which has a strong commitment to rent control, the law apparently is not enforced with great care. Next, we present the empirical results, based upon the general model of equation (1).

Part B, Section 8 of the City of Berkeley Initiative Measure G of 1982 requires that all landlords file with the Rent Stabilization Board on September 1 of each year a rent registration statement that spells out the rent charged for each and every apartment under his or her control. Landlords were legally permitted to increase rents between 1981 and 1984 by a total of 19.9% if they did not provide any utilities, and by 27.3% if they provided all utilities.

An examination of the files reveals that a number of landlords did not take full advantage of the allowable rent increases. This was especially common among owners of duplexes and other small apartment houses. Conversely, a significant number of landlords actually reported rent increases in excess of the permitted amounts. Owners of larger apartment buildings tended to dominate this group.

Both the fact that many owners did not increase their rents as much as was permissible, and the fact that a number of other landlords openly exceeded the limitations, suggest that the rent control ordinance in Berkeley was not a very effective means of maintaining rents below their market levels. This would be a very damaging claim to supporters of rent control, since the Berkeley rent control ordinance has generally been

acknowledged to be as stringent and as politically well supported as any in California. The electorate of Berkeley first passed a rent control charter amendment in 1972, which, however, was held to be unconstitutional by the California Supreme Court in 1976.⁷ In 1978, citizens of Berkeley passed another rent control law, the Renter Property Tax Relief Ordinance, which was amended in 1979, 1980 and 1982. Other municipalities in California that passed rent control legislation only did so in the late 1970s. The law in Berkeley is strict and the political commitment to rent control has been evidenced. If rent control is not effective in Berkeley, it is doubtful that it would have much impact in other cities in California.

Econometric Analysis of Rent Change Model

As a preliminary test of the impact of rent control, we compared the 1970-80 changes in the mean value of rents in Berkeley with those in two other groups of cities. First, we tested whether the mean change for Berkeley was significantly lower than that found for 51 cities that had no rent control ordinance. Second, we compared the mean change in Berkeley with that of six cities that had rent control laws, albeit ordinances lacking the stringency and long-term commitment of the Berkeley law. In both instances, the results show that the change in the mean value of Berkeley rents was significantly lower than that of the other cities.⁸

These preliminary results offer some evidence to support the belief that rent control did have a chilling effect on rent increases. Yet these

⁷Birkenfeld v. City of Berkeley, 17 Cal. 3d at 165,550 P.2d at 1027, 130 Cal. Rptr at 491 (1976).

⁸When mean rent increases in first generation rent control cities were compared to second generation cities, the t statistic was equal to 1.97, which testifies to a statistically significant difference at the 5% level. The difference between first generation and no rent control had a t-value of 8.9 and was statistically significant at a 1% level.

simple tests do not control for other changes which may also account for rent changes. In other words, it may have been other factors which caused rents in Berkeley to increase more slowly than in other places. In order to better isolate the real impact of rent control, we use multivariate regression analysis to control for the influences of other factors.

The data available to implement the rent change model come from the Census of Population and Census of Housing for 1970 and 1980. We used information aggregated at a community-wide level for 59 cities. (The data are presented in Table 6.) As in the capitalization analysis, we structured the rent change specifications within the paradigm of equation (1). Since we use microdata, it is imperative to incorporate into the analysis the changes in community and housing characteristics that occurred between 1970 and 1980. The inclusion of these characteristics should reflect the changes in demand and supply conditions which occurred in the various communities.

A variety of community demographic, economic and housing characteristics were considered to describe the dynamics of the housing markets in the various communities. On the demand side, increases in population, per capita income or the employment rate would be expected to raise the demand for rental housing units, and thus exert an upward pressure on rents. In addition, a variable reflecting proximity to the beach was included on the argument that beach-front locations had become relatively more valued in the 1970s.

Certain housing characteristics reflect supply condition changes: An increase in the average number of persons per room is likely to increase the depreciation rate and therefore costs, causing landlords to increase rents. More rooms per rental unit tend to raise rents, as larger apartments are more expensive. And a decline in quality, represented by an increase in

units without plumbing, reduces rents.

Last, there are two community characteristics which reflect the stability and tension of the housing market as a whole. Higher turnover rates and increased vacancy levels reflect a looser, less stable housing market. More vacancies should exert a chilling effect on rent increases, while higher turnover rates may serve as a proxy for neighborhood characteristics which, because they increase instability, also exert a downward effect on rents. There is one qualification to the last statement. In areas with highly mobile populations, e.g., students or an area undergoing urban renewal, stability of tenants may be a poor indicator of neighborhood quality.

The rent change equation in its most elaborate form includes 4 housing characteristics, 5 community characteristics 2 tension and 3 legal variables. The notations and definitions are as follows:

A. Housing Characteristics

MRRCH is change in median number of rooms per rental unit

MPRCH is change in median number of persons per rental unit

AVPRC is change in number of persons per room

RULPC is change in percentage of rental units lacking plumbing

B. Community Characteristics

UECH is change in unemployment rate

POPCH is percentage change in population

POICH is percentage change in per capita income

PROUC is change in percent of rental units

MILE is average miles to beach

Tension Variables

MOVCH is change in percentage of rental units moved in during 1969-70

vs. 1979-80

VACCH is change in rental vacancy rate

C. Legal Environment

LR (Dummy for presence) (1) or absence (0) of rent control

LC is regulatory environment in terms of the number of housing and land use regulations and activities in a jurisdiction.

DU is a dummy for non-Los Angeles cities, a proxy for the general conditions and legal climate of Los Angeles County in Southern California, and Alameda and Santa Clara Counties in Northern California, respectively.

The Empirical Results

Several of the community and housing characteristics were not shown to significantly affect the change in rent. Consequently, we decided to present two functional specifications, one in which all the variables are included (equation A), and a second which excludes many of the insignificant variables (equation B). The results are listed in Table 7.

Both rent change equations exhibit relatively high explanatory power, with R^2 values of 0.64 and 0.56, respectively. The F-values are correspondingly high.

The most important econometric finding is that the rent control variable did not have a statistically significant effect on the 1970-80 percentage rent changes in the 59 cities in Alameda, Los Angeles and Santa Clara counties. This appears to refute the results of the simple mean test performed above. However, a direct comparison of the results is not possible, since the above results contrast Berkeley with the other cities, while in the regression equations, all cities with rent control are lumped together. Because only Berkeley had a stringent rent control ordinance for a number of years, we could not test explicitly for the effects of a string-

ent control on rent changes due to a lack of variation over the sample, i.e., a dummy variable in which the value different from zero only for the city of Berkeley. Even including Santa Monica as a second strictly controlled market does not generate enough variation to examine the significance of the variable. Consequently, we are able to conclude that in California, rent control in general does not appear to have a statistically significant chilling effect on the rate of rent increases. However, the preliminary results do suggest that a very strict ordinance, like those in Berkeley and Santa Monica, may restrict the change in rents.

The variable reflecting regulatory environment was also found to be insignificant. Conversely, the coefficient of the dummy variable for Los Angeles County showed that rent increases in cities located in Los Angeles County were approximately 24% higher than those in Alameda or Santa Clara counties. It is quite likely that this dummy variable captured some of the differences in legal climate among the countries which would contribute to varying rates of rent increases.

Two of the housing characteristics were shown to have significant effects on the change in rents. The higher the median number of rooms per rental unit, the greater on average the magnitude of the rent change. And as the average number of persons per room rose more quickly, rents on average also went up more. This can be due to the greater depreciation, and consequently costs incurred by the landlord, due to higher occupancy rates, costs he will seek to pass on to consumers of rental housing.

Of the community characteristics, two were found to significantly affect the rate of rent change. Increases in the rates of per capita income and population growth, both indicative of faster growing demand for housing, had positive influences on the growth rate of rent increases.

Lastly, none of the tension variables had a significant impact on the rate of change in rents. It was particularly surprising that the change in vacancy rates was not shown to be inversely related to the change in rents.

Summary and Conclusion

Three kinds of California rental housing data were collected and presented in tables. The land use and housing regulations and activities data for 65 cities in Alameda, Los Angeles, and Santa Clara counties were obtained by a mail questionnaire sent to city planning directors. They constitute an invaluable law file of these three California counties.

For 9 cities in Los Angeles County, sets of residential income property sale/resale data were collected (an effort undertaken, to the best of our knowledge, for the first time anywhere). Finally, for all 59 cities data on residential rents, housing characteristics and community characteristics were developed and presented in a table.

Data from these tables were used to test hypotheses about the effect of changes in the legal environment on residential income property values using a capitalization model. Second, a rent change model was used to examine the effects of the legal environment on rents paid by residential tenants.

The results of these two econometric studies can be summarized as follows -- when 9 cities in Los Angeles County were analyzed, the presence of rent control in one of them, i.e., Santa Monica, was found significantly associated with a decline in the value of residential income property between 1976 and 1981. The annual effect was quite substantial, i.e., somewhere between 7 and 12 percent. However, the association between the regulatory environment and property value changes is less clear. In all equations, the relationship is positive, but quite small and often statistically insignificant.

An econometric rent change analysis of 59 cities in Alameda, Los Angeles and Santa Clara counties examined the relationship between rent control and rents paid by residential tenants. A variety of specifications of the rent change equation consistently finds no significant relationship between rent control and rents, and the same holds for the relationship between the regulatory climate and rents.

While we must be careful in seeking to combine the results of the capitalization and rent change models, the econometric results tend to suggest an interesting conclusion. The reason care is required stems from the fact that in one instance only 9 cities in Los Angeles County were subjected to econometric analyses, while in the second instance 59 cities in three California counties were studied. Moreover, in the first study, the sole city with rent control had one of the most stringent types of control, whereas in the second study cities had rent control laws with various degrees of stringency. More importantly, except for Berkeley, cities with rent control had such an effect only during the last year or two of the ten year period under investigation. Thus, one could not expect great effects. Yet, a simple significance test of the difference of the mean 1970-80 rent increases in Berkeley and the other cities indicates that Berkeley's increase was significantly smaller. We must remember that this analysis is distinctly inferior to the regression analysis which partials out the effect on rents associated with a select number of other factors.

Should we conclude that rent control does not significantly reduce residential rents, while stringent rent control has a significant negative effect on residential income property values, an interesting possible implication emerges. Perhaps investors assume implicitly that rent control will lower rents. This presumption, whether correct or incorrect, together

with other restrictions placed on landlords' property rights, e.g., limitations on evicting tenants, and on demolition of buildings or use change, perhaps have persuaded investors to shun properties in rent controlled cities. This chilling effect on the demand for rental income property could explain the relative decline in the value of such property, particularly in periods immediately following the imposition of rent control.

TABLE 1

Cities In Alameda County, 1985

LAND USE AND HOUSING REGULATIONS/ACTIVITIES

	ALAMEDA COUNTY	ALAMEDA (CITY)	ALBANY	BERKELEY	DUBLIN	EMERYVILLE	FREEMONT	HAYWARD	LIVERMORE	NEARK	OAKLAND	PIEDMONT	PLEASANTON	SAN LEANDRO	UNION CITY
1. Conditional Zoning	X		X				X	X	X	X	X	X	X		X
2. Density Bonus provisions						X	X	X			X		X		
3. Down zoning	X	X					X	X			X				X
4. Formalized, regular coordination with school districts, cities, counties, and special districts	X	X			X	X	X	X	X						
5. Hazard area zoning	X		X					X							X
6. Hillside development regulations			X	X		X		X			X				X
7. Inclusionary zoning														X	
8. Minimum lot size zoning	X	X	X	X			X	X	X	X	X	X	X		X
9. Mixed use zoning	X	X	X				X	X	X		X				
10. Moratorium on building, water-sewer connections, etc.	X						X							X	
11. A neighborhood develop program	X						X								
12. Open space zoning	X	X				X	X	X	X	X	X				
13. Performance standards	X	X				X	X	X	X	X	X		X		
14. Redevelopment or community development agency		X		X		X	X	X	X	X				X	
15. Specific plan	X		X		X	X	X	X	X	X					X
16. Growth cap									X				X		X
Total number of Regulations and Activities	11	7	6	3	2	2	8	12	10	3	9	2	5	3	8
17. Rent Control of apartments				X				X			X				X
18. Rent Control of mobile homes	X			X				X			X				X

Table 4

Residential Income Property Sale-Resale Data

Seven Cities in L.A. County, 1976-1981

<u>Number</u>	<u>City</u>	<u>Sales Price (\$)</u>	<u>Sales Date</u>	<u>Resale Price (\$)</u>	<u>Resale Date</u>	<u>Age*</u>
1	Glendale	68,000	9/1976	155,000	1/1981	50.3
2	Glendale	67,000	6/1978	252,000	8/1981	25.0
3	Glendale	69,000	4/1977	128,000	1/1981	47.9
4	Hermosa Beach	200,002	1/1976	400,004	1/1981	3.6
5	Hermosa Beach	164,850	8/1977	212,000	2/1981	41.2
6	Hermosa Beach	82,000	2/1977	168,432	6/1981	23.8
7	Hermosa Beach	125,000	2/1978	160,000	1/1981	16.8
8	Hermosa Beach	178,501	6/1978	232,755	1/1981	21.1
9	Manhattan Beach	225,002	5/1976	550,000	2/1981	26.0
10	Manhattan Beach	225,000	5/1977	420,000	1/1981	6.9
11	Manhattan Beach	295,000	9/1978	438,000	1/1981	10.2
12	Manhattan Beach	200,002	11/1978	335,000	1/1981	46.5
13	Pomona	48,000	11/1976	118,333	2/1981	52.4
14	Pomona	13,800	5/1976	36,500	2/1981	66.0
15	Pomona	24,000	9/1977	33,500	1/1981	26.2
16	Pomona	30,000	6/1977	40,000	2/1981	51.1
17	Pomona	35,000	8/1977	71,666	2/1981	52.1
18	Pomona	21,000	10/1977	40500	2/1981	30.5
19	Pomona	189,001	12/1978	608,000	1/1981	17.5
20	Pomona	72,500	8/1978	95,000	2/1981	14.2
21	Redondo Beach	205,000	12/1977	252,300	1/1981	14.5
22	Redondo Beach	155,001	6.1977	191,400	1/1981	14.1
23	Redondo Beach	82,000	1/1977	104,001	1/1981	29.6
24	Redondo Beach	84,000	10/1977	137,500	1/1981	30.3
25	Redondo Beach	135,185	5/1977	206,000	1/1981	10.0
26	Redondo Beach	68,500	6/1977	130,001	2/1981	51.0
27	Redondo Beach	118,000	12/1978	161,000	2/1981	31.6
28	Redondo Beach	70,750	1/1978	120,000	4/1981	16.7
29	Santa Monica	129,501	9/1976	270,000	1/1981	51.2
30	Santa Monica	61,000	1/1976	185,000	2,1981	55.7
31	Santa Monica	376,000	1/1977	770,000	1/1981	0.6
32	Santa Monica	110,001	6/1977	205,000	1/1981	36.0
33	Santa Monica	270,002	4/1978	350,000	1/1981	14.8
34	Santa Monica	211,000	9/1978	136,500	5/1981	20.3
35	West Covina	170,000	7/1978	410,000	1/1981	1.2

*Age of property in years at time of sale.

Source: Los Angeles County Assessors rolls.

Table 5
Capitalization Regressions

	Equation 1	t-value	Equation 2	t-value	Equation 3	t-value
INTERCEPT	-112	-2.58	-107	-2.47	-124	-2.83
GAP	13.83	3.98	13.60	3.84	13.57	3.92
PCASS	0.0002	1.60	0.0002	1.36	0.0004	2.02
PCTAX	-0.068	-0.85	-	-	-0.15	-1.49
ATT	-1.31	-1.97	-1.89	-2.70	-0.99	-1.08
VAC	-	-	0.73	0.43	2.77	1.29
INF	9.58	3.66	9.56	2.62	8.78	3.37
LC	0.53	1.42	0.67	1.96	0.40	1.03
LR	-7.33	-1.77	-8.57	-1.70	-11.92	-2.20
	$R^2=0.57$		$R^2=0.56$		$R^2=0.60$	
	F =4.47		F =4.30		F =4.23	

For definitions see pp. 12-13.

TABLE 6

Rent, Housing and Community Change Data, 1970 - 1980:

Cities in Alameda, Los Angeles and Santa Clara Counties

CITY	RENT8	RENT7	RC	LC	LR	LRM	MPR80	MPR70	MPRCH	MRR80	MRR70	MRRCH
ALAMEDA	257	128	100.781	7	0	0	1.7	2.2	-0.5	3.8	3.9	-0.1
ALBANY	242	122	98.361	6	0	0	4.0	2.1	1.9	3.7	3.8	-0.1
ALHAMBRA	252	109	131.193	1	0	0	1.8	1.8	0.0	3.7	3.7	0.0
BELL	206	94	119.149	1	0	0	2.0	2.2	-0.2	3.4	3.6	-0.2
BELLFLOWER	255	120	112.500	3	0	0	2.4	2.2	0.2	3.7	3.8	-0.1
BERKELEY	223	128	74.219	3	1	0	1.5	1.8	-0.3	3.2	3.3	-0.1
BEVERLY HILLS	431	179	140.782	0	1	0	1.4	1.6	-0.2	3.8	3.8	0.0
CAMPBELL	310	145	113.793	6	0	1	4.0	2.5	1.5	3.8	4.1	-0.3
CARSON	276	126	119.048	3	0	1	3.0	3.5	-0.5	4.1	4.3	-0.2
CLAREMONT	275	133	106.767	9	0	0	1.8	1.9	-0.1	4.1	4.1	0.0
CULVER CITY	344	131	162.595	13	0	0	1.9	2.3	-0.4	3.7	4.1	-0.4
CUPERTINO	383	185	107.027	11	0	0	2.0	2.3	-0.3	4.2	4.1	0.1
DOWNY	263	129	103.876	7	0	0	1.8	2.0	-0.2	3.7	3.7	0.0
DUARTE	250	105	138.095	7	0	0	2.1	2.5	-0.4	3.7	4.0	-0.3
DUBLIN	366	175	109.143	2	0	0	3.1	3.9	-0.8	5.5	5.5	0.0
EL MONTE	229	102	124.510	0	1	0	2.9	2.5	0.4	3.7	3.8	-0.1
EL SEGUNDO	309	132	134.091	4	0	0	1.7	2.1	-0.4	3.7	3.7	0.0
FREMONT	309	155	99.355	8	0	0	2.1	2.5	-0.4	4.1	4.2	-0.1
GILROY	242	93	160.215	11	0	0	2.6	2.9	-0.3	4.0	3.9	0.1
GLENDALE	257	108	137.963	9	0	0	1.7	1.8	-0.1	3.4	3.5	-0.1
GLENORA	279	117	138.462	7	0	0	2.0	2.2	-0.2	4.1	4.0	0.1
HAYWARD	271	141	92.199	12	1	1	2.0	2.5	-0.5	4.0	4.0	0.0
HUNTINGTON BEACH	183	83	120.482	4	0	0	2.5	1.8	0.7	2.9	3.2	-0.3
INGLEWOOD	250	123	103.252	5	0	0	1.5	1.9	-0.4	3.3	3.6	-0.3
LA MIRADA	316	144	119.444	2	0	0	2.6	2.8	-0.2	4.5	4.4	0.1
LANCASTER	243	118	105.932	4	0	1	2.1	2.3	-0.2	4.1	4.3	-0.2
LAWDALE	293	124	136.290	2	0	0	2.5	2.4	0.1	3.9	3.9	0.0
LIVERMORE	290	137	111.679	10	0	0	2.2	2.3	-0.1	4.3	3.5	0.8
LOMITA	285	125	128.000	3	0	0	2.0	2.1	-0.1	3.8	4.3	-0.5
LONG BEACH	230	101	127.723	8	0	0	1.5	1.7	-0.2	3.4	3.4	0.0
LOS ALTOS	428	192	122.917	2	0	1	1.9	2.1	-0.2	4.6	4.3	0.3
LOS ANGELES	229	107	114.019	12	1	1	1.8	1.9	-0.1	3.2	3.4	-0.2
LOS GATOS	353	154	129.221	11	0	0	1.7	1.9	-0.2	4.0	3.9	0.1
MANHATTAN BEACH	438	173	153.179	5	0	0	1.8	2.0	-0.2	4.0	3.9	0.1
MAYWOOD	185	84	120.238	4	0	0	2.9	2.1	0.8	3.1	3.4	-0.3
MILPITAS	345	152	126.974	7	0	0	2.9	3.5	-0.6	4.5	4.4	0.1
MONROVIA	243	100	143.000	5	0	0	2.0	2.2	-0.2	3.9	3.9	0.0
MONTE BELLO	254	108	135.185	6	0	0	2.2	2.2	0.0	3.6	3.8	-0.2
MOUNTAIN VIEW	310	158	96.203	7	0	0	1.6	1.9	-0.3	3.6	3.5	0.1
NEWARK	315	140	125.000	7	0	0	3.2	3.5	-0.3	4.5	4.4	0.1
OAKLAND	202	104	94.231	8	1	1	1.4	1.8	-0.4	3.3	3.5	-0.2
PALO ALTO	344	162	112.346	10	0	0	1.6	1.8	-0.2	3.7	3.6	0.1
PASADENA	237	103	130.097	5	0	0	1.5	1.7	-0.2	3.4	3.6	-0.2
PICO	248	114	117.544	6	0	0	2.4	2.5	-0.1	3.5	3.9	-0.4
RIVIERA												
PIEDMONT	427	190	124.737	2	0	0	2.3	2.6	-0.3	5.6	5.8	-0.2
PLEASANTON	313	127	146.457	5	0	0	2.0	2.5	-0.5	4.3	4.0	0.3
REDONDO BEACH	374	142	163.380	3	0	0	1.9	2.3	-0.4	3.9	4.0	-0.1
SANFERNANDA	224	91	146.154	3	0	0	2.8	2.3	0.5	3.3	3.5	-0.2
SAN JOSE	295	135	118.519	11	1	1	2.2	2.2	0.0	3.9	3.9	0.0
SAN LEANDRO	255	134	90.299	3	0	0	1.6	2.1	-0.5	3.8	3.9	-0.1
SAN MARINO	500	162	208.642	5	0	0	3.1	2.3	0.8	6.3	4.6	1.7
SANTA CLARA	317	144	120.139	4	0	0	1.8	2.2	-0.4	3.8	3.9	-0.1
SANTA MONICA	296	132	124.242	10	1	0	1.5	1.7	-0.2	3.3	3.3	0.0
SARATOGA	377	162	132.716	10	0	0	1.8	2.3	-0.5	4.6	4.6	0.0
SOUTH GATE	200	93	115.054	3	0	0	3.4	2.0	1.4	3.3	3.5	-0.2
SUNNYVALE	315	151	108.609	8	0	0	1.8	2.3	-0.5	3.7	3.9	-0.2
TORRANCE	328	116	182.759	9	0	0	1.8	2.0	-0.2	3.7	3.7	0.0
UNION CITY	313	115	172.174	8	0	1	2.8	3.6	-0.8	4.3	4.2	0.1
WEST COVINA	328	142	130.986	8	0	1	2.2	2.3	-0.1	4.1	4.1	0.0

CITY	PROU8	PROU7	PROUC	VAC80	VAC70	VACCH	POP80	POP70	POPCH	PCI80	PCI70	PCICH
ALAMEDA	58.8641	61.7309	-2.867	3.5	4.7	-1.2	63852	70968	-10.027	9288	3830	142.507
ALBANY	50.9117	47.3784	3.533	2.1	2.2	-0.1	15130	14674	3.108	8809	3962	122.337
ALHAMBRA	56.4440	53.4164	3.028	4.5	3.9	0.6	64615	62125	4.008	7772	4141	87.684
BELL	36.3403	66.3542	-30.014	3.2	5.0	-1.8	25450	21836	16.551	5302	3349	58.316
BELLFLOWER	58.0133	54.3745	3.639	3.2	3.7	-0.5	53441	51454	3.862	7694	3558	116.245
BERKELEY	62.2338	65.1232	-2.889	2.4	3.5	-1.1	103328	116716	-11.471	8461	3949	114.257
BEVERLY HILLS	57.8434	60.7267	-2.883	3.6	2.9	0.7	32367	33416	-3.139	24387	11324	115.357
CAMPBELL	57.5909	37.1299	20.461	2.2	3.1	-0.9	27067	24770	9.273	9421	3466	171.812
CARSON	20.8280	25.0070	-4.179	3.6	3.9	-0.3	81221	71150	14.155	7177	3006	138.756
CLAREMONT	29.8407	37.0075	-7.167	2.9	3.3	-0.4	30950	23464	31.904	9963	4358	128.614
CULVER CITY	44.3180	51.3235	-7.005	3.6	8.0	-4.4	38139	31035	22.890	10595	4532	133.782
CUPERTINO	37.7076	33.6672	4.040	2.5	16.3	-13.8	34015	18216	86.731	11479	4362	163.159
DOWNEY	46.6648	42.3810	4.284	3.2	5.0	-1.8	82602	88445	-6.606	9339	4397	112.395
DUARTE	29.2683	29.9861	-0.718	3.4	10.7	-7.3	16766	14981	11.915	6998	2897	141.560
DUBLIN	24.0516	19.0250	5.027	1.8	11.8	-10.0	13496	13641	-1.063	8033	3244	147.626
EL MONTE	58.6016	58.0551	0.546	3.8	3.9	-0.1	79494	69837	13.828	5002	2862	74.773
EL SEGUNDO	59.4486	56.4485	3.000	3.7	4.3	-0.6	13752	15620	-11.959	11122	4430	151.061
FREMONT	34.0669	24.9812	9.086	3.5	4.8	-1.3	131945	100869	30.808	9087	3434	164.619
GILROY	42.2284	41.2655	0.963	5.1	2.3	2.8	21641	12665	70.872	6942	2894	139.876
GLENDALE	57.3367	58.6495	-1.313	3.1	3.9	-0.8	139060	132752	4.752	9514	4572	108.093
GLENDORA	25.1747	24.4350	0.740	3.6	3.9	-0.3	38654	31349	23.302	8788	3672	139.325
HAYWARD	45.2775	43.7126	1.565	3.6	3.0	0.6	94167	93058	1.192	8070	3887	107.615
HUNTINGTON BEACH	74.2857	73.9615	0.324	4.3	5.1	-0.8	46223	33744	36.981	4498	3464	29.850
INGLEWOOD	65.9918	63.9890	2.003	3.4	4.8	-1.4	94245	89485	5.319	6962	4187	66.277
LA MIRADA	15.9311	13.1389	2.792	3.1	3.4	-0.3	40986	30808	33.037	8199	3651	124.569
LANCASTER	30.3720	35.1349	-4.763	5.0	3.4	1.6	48027	30948	55.186	8097	3588	125.669
LAWDALE	65.1217	63.5558	1.566	5.2	3.3	1.9	23460	24825	-5.498	6795	3007	125.973
LIVERMORE	28.8047	25.0115	3.793	3.6	4.9	-1.3	48349	37703	28.236	8839	3592	146.075
LOMITA	55.4507	55.7398	-0.289	3.7	4.7	-1.0	18807	19784	-4.938	8691	3581	142.698
LONG BEACH	57.1139	56.2401	0.874	4.9	6.0	-1.1	361334	358633	0.753	8343	3983	109.465
LOS ALTOS	13.6683	15.8848	-2.217	4.5	1.9	2.6	25769	24956	3.258	14432	5887	145.150
LOS ANGELES	59.7108	59.1384	0.572	3.9	5.6	-1.7	2966850	2816061	5.355	8408	3977	111.416
LOS GATOS	36.9390	39.0965	-2.158	3.1	6.6	-3.5	26906	23735	13.360	12771	4555	180.373
MANHATTAN BEACH	36.4025	41.0447	-4.642	5.4	3.1	2.3	31542	35352	-10.777	13697	5147	166.116
MAYWOOD	67.6529	70.8257	-3.173	3.6	4.9	-1.3	21810	16996	28.324	4457	3021	47.534
MILPITAS	28.0963	21.1329	6.963	3.3	3.3	0.0	37820	27149	39.305	7905	2938	169.061
MONROVIA	51.4877	51.0420	0.446	4.3	4.9	-0.6	30531	30015	1.719	7525	3433	119.196
MONTE BELLO	49.4219	45.7548	3.667	3.8	3.6	0.2	52929	42807	23.646	7153	3775	89.483
MOUNTAIN VIEW	65.5859	66.5073	-0.921	2.8	6.1	-3.3	58655	51092	14.803	10754	4068	164.356
NEWARK	22.6888	24.2898	-1.601	3.3	3.9	-0.6	32126	27153	18.315	7806	3007	159.594
OAKLAND	57.0759	57.6240	-0.548	5.3	8.7	-3.4	339337	361561	-6.147	7701	3651	110.929
PALO ALTO	44.7376	45.7997	-1.062	2.2	5.9	-3.7	55225	55966	-1.324	12799	4620	177.035
PASADENA	54.3225	56.3680	-2.045	3.1	5.7	-2.6	118550	113327	4.609	9189	2839	223.670
PICO RIVERA	28.8006	23.9242	4.876	5.6	4.7	0.9	53459	54170	-1.313	5878	3012	95.153
PIEDMONT	9.5137	9.7355	-0.222	1.9	3.1	-1.2	10498	10917	-3.838	17259	8663	99.227
PLEASANTON	23.3719	19.3645	4.007	3.5	10.0	-6.5	35160	18328	91.838	9619	3845	150.169
REDONDO SAN	65.8212	55.4361	10.385	3.7	5.3	-1.6	57102	56075	1.831	10569	3660	188.770
FERNANDO	44.4773	48.0472	-3.570	2.2	2.6	-0.4	17731	16571	7.000	9265	3012	207.603
SAN JOSE	37.9030	36.5011	1.402	3.7	6.5	-2.8	629442	445779	41.200	8379	3406	146.007
SAN LEANDRO	37.2595	33.9454	3.314	3.6	2.7	0.9	63952	68698	-6.908	9453	4118	129.553
SAN MARINO	5.3291	7.9190	-2.590	3.3	4.0	-0.7	13307	14177	-6.137	21487	9988	115.128
SANTA CLARA	52.5869	44.3311	8.256	2.6	8.9	-6.3	87746	87717	0.033	9356	3572	161.926
SANTA MONICA	77.8694	77.5326	0.337	2.3	4.0	-1.7	88314	88289	0.028	11126	4655	139.012
SARATOGA	10.3281	9.4640	0.864	3.1	3.5	-0.4	29261	27110	7.934	15059	5535	172.069
SOUTH GATE	49.0583	51.3755	-2.317	2.8	5.0	-2.2	66784	56909	17.352	5734	3642	57.441
SUNNY VALE	49.0334	41.6333	7.400	2.8	6.9	-4.1	106618	95408	11.750	10359	4066	154.771
TORRANCE	44.2686	42.0187	2.250	3.8	5.6	-1.8	129881	134584	-3.494	10285	3393	203.124
UNION CITY	29.7191	26.1514	3.568	4.3	3.0	1.3	39406	14724	167.631	7565	2956	155.920
WEST COVINA	29.2357	20.9110	8.325	6.0	5.7	0.3	8291	68034	-87.813	8856	3768	135.032

CITY	AVPR8	AVPR7	AVPRC	PLP80	PLP70	RULPC	P30Y8	P30Y7	RU30C	MILE
ALAMEDA	0.444444	0.511111	-0.06667	2.09495	1.56989	0.5251	42.3410	39.0073	3.334	0.4
ALBANY	0.444444	0.468085	-0.02364	1.06017	0.43684	0.6233	43.6963	34.0007	9.696	1.0
ALHAMBRA	0.545455	0.466667	0.07879	1.67872	1.47508	0.2036	34.8915	29.4346	5.457	2.2
BELL	0.648649	0.564103	0.08455	2.04427	1.67452	0.3698	30.3412	20.8268	9.514	14.4
BELLFLOWER	0.523810	0.571429	-0.04762	1.64287	1.51277	0.1301	18.3986	11.4047	6.994	9.2
BERKELEY	0.439024	0.487805	-0.04878	2.53765	4.05624	-1.5186	58.6428	48.7118	9.931	2.4
BEVERLY HILLS	0.387755	0.408163	-0.02041	0.88382	1.55213	-0.6683	53.7737	38.3534	15.420	7.4
CAMPBELL	0.454545	0.615385	-0.16084	1.83500	0.85312	0.9819	7.2803	8.0861	-0.806	11.4
CARSON	0.634615	0.730769	-0.09615	1.13948	0.60241	0.5371	20.1308	7.2959	12.835	5.5
CLAREMONT	0.409836	0.500000	-0.09016	0.87781	1.74726	-0.8694	26.8258	20.0731	6.753	34.9
CULVER CITY	0.477273	0.533333	-0.05606	1.92880	1.66084	0.2680	31.2154	13.6888	17.527	5.8
CUPERTINO	0.421033	0.586207	-0.16515	0.75561	1.20137	-0.4458	2.6339	4.4622	-1.828	7.6
DOWNY	0.468085	0.531915	-0.06383	1.44319	0.45135	0.9918	12.9887	5.7757	7.213	13.4
DUARTE	0.520833	0.659574	-0.13874	1.67910	1.86047	-0.1814	14.8632	22.2481	-7.385	31.0
DUBLIN	0.539683	0.655738	-0.11606	0.52576	0.46875	0.0570	11.4616	0.7813	10.680	10.6
EL MONTE	0.707317	0.619048	0.08827	2.73228	1.29087	1.4414	25.6354	14.8566	10.779	24.8
EL SEGUNDO	0.465116	0.558140	-0.09302	1.74255	2.64453	-0.9020	25.8853	15.2829	10.602	1.4
FREMONT	0.482143	0.660714	-0.17857	1.37041	0.60096	0.7694	5.7810	9.8257	-4.045	2.0
GILROY	0.568627	0.632653	-0.06403	2.94321			20.4294	35.0000	-14.571	14.5
GLENDALE	0.465116	0.488372	-0.02326	2.11328	1.45286	0.6604	39.7966	2.2482	37.548	18.0
GLENORA	0.473684	0.581818	-0.10813	1.17175	1.34048	-0.1687	18.3780	14.2091	4.169	32.6
HAYWARD	0.469388	0.612245	-0.14286	1.38517	1.05066	0.3345	14.6687	9.9528	4.716	4.4
HUNTINGTON BEACH	0.787879	0.542857	0.24502	4.58132	2.96706	1.6143	46.5214	40.0236	6.498	13.4
INGLEWOOD	0.525000	0.512195	0.01280	2.11941	1.58040	0.5390	25.7010	13.8530	11.848	5.4
LA MIRADA	0.534483	0.666667	-0.13218	1.24740	0.09823	1.1492	3.5863	1.3752	2.211	12.6
LANCASTER	0.461538	0.566038	-0.10450	0.77976			13.7124	7.9460	5.766	50.7
LAWDALE	0.609756	0.690476	-0.08072	1.37814	1.16899	0.2091	24.0325	8.5111	15.521	4.0
LIVERMORE	0.491228	0.618182	-0.12695	0.85561	1.61884	-0.7632	12.8556	15.4157	-2.560	24.3
LOMITA	0.488372	0.571429	-0.08306	1.18937	1.64959	-0.4602	28.7313	17.1707	11.561	4.4
LONG BEACH	0.487805	0.487805	0.00000	1.83160	2.01158	-0.1800	43.7517	35.3574	8.394	1.3
LOS ALTOS	0.390625	0.491803	-0.10118	0.64205	0.41017	0.2319	29.6950	17.2272	12.468	5.0
LOS ANGELES	0.512195	0.523810	-0.01161	3.06629	2.50011	0.5662	39.4145	3.3826	36.032	12.6
LOS GATOS	0.400000	0.480769	-0.08077	1.05317	1.08020	-0.0270	26.3036	25.2046	1.099	20.4
MANHATTAN BEACH	0.440000	0.500000	-0.06000	0.73345	0.28620	0.4472	38.8307	16.8861	21.945	0.6
MAYWOOD	0.857143	0.594595	0.26255	2.53796	3.13040	-0.5924	44.0517	33.0959	10.956	15.6
MILPITAS	0.563636	0.709091	-0.14545	1.16170	0.21444	0.9473	2.1036	4.2888	-2.185	6.4
MONROVIA	0.478261	0.511111	-0.03285	1.59531	0.69531	0.9000	36.3829	24.5498	11.833	30.2
MONTE BELLO	0.555556			1.63860	1.96716	-0.3286	20.7255	13.0886	7.637	19.0
MOUNTAIN VIEW	0.512195	0.925000	-0.41280	1.74777	0.59898	1.1488	9.8152	5.9898	3.825	3.8
NEWARK	0.586207	0.740741	-0.15453	1.38690	0.80446	0.5824	6.1693	8.8490	-2.680	2.4
OAKLAND	0.465116	0.488372	-0.02326	3.20957	5.48375	-2.2842	50.5689	48.1600	2.409	1.2
PALO ALTO	0.420000	0.469388	-0.04939	1.90144	2.97556	-1.0741	32.2177	25.3241	6.894	3.6
PASADENA	0.444444	0.444444	0.00000	2.07730	3.05522	-0.9779	43.5921	38.5697	5.022	23.0
PICO	0.666667	0.729167	-0.06250	1.93912	1.19325	0.7459	19.3010	11.9907	7.310	17.1
PIEDMONT	0.362466	0.375000	-0.03253	1.11732	0.51803	0.5393	86.5922	78.6127	7.979	11.8
PLEASANTON	0.378788	0.560606	-0.18182	1.05860	2.74638	-1.7278	11.1909	23.4262	-12.235	14.2
REDONDO BEACH	0.465116	0.590909	-0.12579	0.76961	1.01489	-0.3253	14.6116	17.4126	-2.801	0.6
SAN FERNANDO	0.651163	0.568182	0.08298	2.95341	2.01687	-4.0635	40.0166	41.6411	-1.624	19.2
SAN JOSE	0.509434	0.596154	-0.08672	2.14748	1.69335	-0.5459	14.8687	19.4806	-4.612	10.8
SAN LEANDRO	0.420000	0.480000	-0.06000	0.92363	0.51991	0.0037	27.1030	17.8585	9.245	2.6
SAN MARINO	0.378378	0.388889	-0.01051	0.00000	1.11111	-1.1111	73.5043	40.0000	33.504	24.3
SANTA CLARA	0.468085	0.591837	-0.12375	1.37438	1.55192	0.8225	8.2295	6.9033	1.326	8.0
SANTA ANA	0.648649	0.500000	0.14865	1.69328	1.36089	0.3324	30.7335	21.5411	9.192	1.2
SARATOGA	0.402778	0.544118	-0.14134	0.83333	0.44709	0.3862	29.6875	26.9747	2.713	12.2
SOUTH GATE	0.571429	0.511628	0.05980	3.01978	0.17535	2.2144	46.1696	23.7663	22.403	13.2
SUNNYVALE	0.468085	0.580000	-0.11191	1.82414	0.65683	1.1573	6.1232	4.8583	1.265	4.0
TORRANCE	0.469388	0.551020	-0.08163	1.85767	1.51957	0.8958	11.3509	5.9565	5.394	4.2
UNION CITY	0.563636	0.679245	-0.11561	1.04402	1.95025	0.0490	9.9041	28.6567	-18.753	1.0
WEST COVINA	0.509091	0.625000	-0.11591	1.24433	0.18186	0.7061	3.0719	1.9733	1.099	26.8

CITY	UE80	UE70	UECH	PMOV8	PMOV7	MOVCH
ALAMEDA	4.8	4.9	-0.1	41.2582	53.8767	-12.618
ALBANY	4.3	4.7	-0.4	46.3037	40.9902	5.314
ALHAMBRA	4.0	3.9	0.1	41.2925	37.1750	4.117
BELL	7.2	6.8	0.4	35.2136	46.8341	-11.620
BELLFLOWER	5.8	5.5	0.3	44.0466	52.7014	-8.655
BERKELEY	6.8	8.3	-1.5	44.0710	52.0954	-8.024
BEVERLY HILLS	4.0	4.5	-0.5	27.8870	28.6245	-0.737
CAMPBELL	3.7	5.1	-1.4	51.5441	56.9362	-5.392
CARSON	5.8	6.9	-1.1	39.5231	55.4663	-15.943
CLAREMONT	3.8	3.9	-0.1	38.6587	43.8033	-5.145
CULVER CITY	3.6	6.1	-2.5	39.3561	45.4196	-6.063
CUPERTINO	2.4	4.6	-2.2	49.6114	68.6499	-19.038
DOWNEY	4.9	4.4	0.5	42.9021	54.7812	-11.879
DUARTE	6.0	5.7	0.3	43.5945	47.7519	-4.157
DUBLIN	5.7	5.2	0.5	44.0589	80.9375	-36.879
EL MONTE	8.5	5.8	2.7	42.1774	51.6426	-9.465
EL SEGUNDO	2.2	5.5	-3.3	41.3435	48.0627	-6.719
FREMONT	5.9	4.9	1.0	55.2022	57.9327	-2.730
GILROY	12.2	10.2	2.0	51.2119	47.8667	3.345
GLENDALE	4.1	4.5	-0.4	37.4658	41.5506	-4.085
GLENORA	3.9	4.6	-0.7	50.7555	44.7274	6.028
HAYWARD	7.2	6.5	0.7	44.3636	52.1176	-7.754
HUNTINGTON BEACH	9.1	7.0	2.1	34.2568	41.3030	-7.046
INGLEWOOD	6.7	5.7	1.0	36.7681	43.4249	-6.657
LA MIRADA	5.2	4.8	0.4	45.0104	62.2790	-17.269
LANCASTER	6.7	6.4	0.3	59.0719	55.2024	3.869
LAWDALE	6.0	7.2	-1.2	42.6845	51.3536	-8.669
LIVERMORE	4.6	4.7	-0.1	50.5027	54.9301	-4.427
LOMITA	3.9	6.7	-2.8	40.6483	52.3869	-11.739
LONG BEACH	5.8	6.3	-0.5	44.9723	47.4431	-2.471
LOS ALTOS	2.7	3.7	-1.0	42.8571	44.7088	-1.852
LOS ANGELES	6.8	7.0	-0.2	35.8661	42.0373	-6.171
LOS GATOS	3.4	4.8	-1.4	48.3175	45.1391	3.178
MANHATTAN BEACH	3.0	4.8	-1.8	53.8558	57.0883	-3.233
MAYWOOD	8.4	5.7	2.7	39.3157	47.7116	-8.396
MILPITAS	3.7	6.3	-2.6	58.7127	60.9006	-2.188
MONROVIA	5.9	6.7	-0.8	41.8362	45.0169	-3.181
MONTE BELLO	5.3	4.7	0.6	39.0553	1.1307	37.925
MOUNTAIN VIEW	3.1	4.4	-1.3	46.1188	61.4930	-15.374
NEWARK	6.3	4.9	1.4	49.9761	55.4455	-5.469
OAKLAND	9.4	7.9	1.5	36.7066	41.0375	-4.331
PALO ALTO	2.7	4.1	-1.4	2.3186	52.2529	-49.934
PASADENA	4.9	4.9	0.0	40.6580	39.4478	1.210
PICO RIVIERA	7.0	5.7	1.3	38.1962	44.1211	-5.925
PIEDMONT	3.4	4.2	-0.8	41.3408	54.0462	-12.705

PLEASANTON	3.7	3.7	0.0	52.3251	59.4427	-7.118
REDONDO	4.0	6.5	-2.5	37.8044	50.6339	-12.829
BEACH						
SAN	6.1	6.0	0.1	30.2413	40.4141	-10.173
FERNANDO						
SAN JOSE	5.3	6.5	-1.2	52.1110	56.4974	-4.386
SAN LEANDRO	5.5	4.9	0.6	37.2430	42.8186	-5.576
SAN MARINO	1.8	2.6	-0.8	38.4615	30.8333	7.628
SANTA CLARA	3.9	6.3	-2.4	47.0529	58.1303	-11.077
SANTA	4.3	6.1	-1.8	30.0988	39.8876	-9.789
MONICA						
SARATOGA	2.8	3.6	-0.8	54.8958	50.8197	4.076
SOUTH GATE	6.8	5.4	1.4	39.1858	45.4849	-6.299
SUNNYVALE	3.5	5.4	-1.9	4.3513	61.7052	-57.354
TORRANCE	3.5	4.7	-1.2	40.2632	55.8641	-15.601
UNION CITY	6.2	5.8	0.4	56.6309	40.9950	15.636
WEST COVINA	4.7	4.4	0.3	50.2916	60.1999	-9.908

DEFINITION OF VARIABLES FOR RENT CHANGE STUDY:

RENT8: MEDIAN MONTHLY CONTRACT RENT, 1980

RENT7: MEDIAN MONTHLY CONTRACT RENT, 1970

RC : PERCENTAGE CHANGE IN RENT BETWEEN 1970 AND 1980

LC : LEGAL CLIMATE

LR : PRESENCE OF RENT CONTROL

LRM : RENT CONTROL ON MOBILE HOMES

DU : DUMMY VARIABLE FOR CITIES LOCATED OUTSIDE OF LOS ANGELES COUNTY

MPR80: MEDIAN NUMBER OF PERSONS PER RENTER OCCUPIED UNIT, 1980

MPR70: MEDIAN NUMBER OF PERSONS PER RENTER OCCUPIED UNIT, 1970

MPRCH: CHANGE IN MEDIAN NUMBER OF PERSONS PER RENTER OCCUPIED UNIT

MRR80: MEDIAN NUMBER OF ROOMS PER RENTER OCCUPIED UNIT, 1980

MRR70: MEDIAN NUMBER OF ROOMS PER RENTER OCCUPIED UNIT, 1970

MRRCH: CHANGE IN MEDIAN NUMBER OF ROOMS PER RENTER OCCUPIED UNIT

AVPR7: AVERAGE NUMBER OF PERSONS PER ROOM IN YEAR ROUND OCCUPIED UNITS,
1970

AVPR8: AVERAGE NUMBER OF PERSONS PER ROOM IN YEAR ROUND OCCUPIED UNITS,
1980

AVPRC: CHANGE IN THE AVERAGE NUMBER OF PERSONS PER ROOM IN YEAR ROUND
OCCUPIED UNITS

RULP8: NUMBER OF RENTER OCCUPIED HOUSING UNITS LACKING PLUMBING, 1980

RULP7: NUMBER OF RENTER OCCUPIED HOUSING UNITS LACKING PLUMBING, 1970

PLP80: PERCENTAGE OF RENTER OCCUPIED HOUSING UNITS LACKING PLUMBING, 1980

PLP70: PERCENTAGE OF RENTER OCCUPIED HOUSING UNITS LACKING PLUMBING, 1970

RULPC: CHANGE IN PERCENTAGE OF RENTER OCCUPIED HOUSING UNITS LACKING
PLUMBING

VAC80: RENTAL VACANCY RATE, 1980

VAC70: RENTAL VACANCY RATE, 1970

VACCH: CHANGE IN THE RENTAL VACANCY RATE

P30Y7: PERCENTAGE RENTER OCCUPIED UNITS BUILT BEFORE 1939, 1970

P30Y8: PERCENTAGE RENTER OCCUPIED UNITS BUILT BEFORE 1949, 1980

RU30C: CHANGE IN THE PERCENTAGE OF RENTER OCCUPIED UNITS 30 YEARS OR OLDER

PMOV7: PERCENTAGE OF RENTER OCCUPIED UNITS WHERE TENANTS MOVED IN BETWEEN
3\69-70

PMOV8: PERCENTAGE OF RENTER OCCUPIED UNITS WHERE TENANTS MOVED IN BETWEEN
3\79-80

MOVCH: CHANGE IN PERCENTAGE OF RENTER OCCUPIED UNITS WHERE TENANTS MOVED
IN BETWEEN 3\69-70, 3\79-80

POP80: TOTAL POPULATION, 1980

POP70: TOTAL POPULATION, 1970

POPCH: PERCENTAGE CHANGE IN POPULATION, 1970-1980

PCI80: PER CAPITA INCOME, 1980

PCI70: PER CAPITA INCOME, 1970

PCICH: CHANGE IN PER CAPITA INCOME, 1970-1980

UE80 : UNEMPLOYMENT RATE, 1980

UE70 : UNEMPLOYMENT RATE, 1970

UECH : CHANGE IN THE UNEMPLOYMENT RATE, 1970-1980

PROU7: PERCENTAGE OF RENTER OCCUPIED UNITS OUT OF TOTAL HOUSING STOCK,
1970

PROU8: PERCENTAGE OF RENTER OCCUPIED UNITS OUT OF TOTAL HOUSING STOCK,
1980

PROUC: CHANGE IN PERCENTAGE OF RENTER OCCUPIED UNITS OUT OF TOTAL HOUSING
STOCK, 1970-1980

MILE : AVERAGE DISTANCE TO THE BEACH IN MILES

TABLE 7
Rent Change Equations, 1970-80

	Equation A			Equation B		
	Coefficient	t-Value	Significance	Coefficient	t-Value	Significance
INTERCEPT	107.94	9.24	0.0001	101.47	10.72	0.0001
MRRCH	32.56	4.10	0.0002	33.08	4.36	0.0001
MPRCH	-3.55	-0.72	0.48	-	-	-
AVPRC	62.73	1.91	0.06	50.93	1.75	0.086
RULPC	2.88	1.08	0.28	-	-	-
UECH	-2.49	-1.12	0.27	-	-	-
POPCH	0.17	2.04	0.05	0.19	2.60	0.01
PCICH	0.26	2.94	0.005	0.27	3.61	0.001
PROUC	0.007	0.54	0.59	-	-	-
MILE	-0.07	-0.22	0.82	-	-	-
MOVCH	0.34	1.42	0.16	-	-	-
VACCH	-0.17	-0.17	0.86	0.70	0.85	0.40
LR	-8.68	-1.16	0.25	-9.05	-1.31	0.20
LC	-0.32	-0.41	0.68	0.34	0.46	0.65
DU	-25.51	-4.14	0.0002	-24.27	-4.41	0.0001
	$R^2=0.64$			$R^2=0.56$		
	$\bar{R}^2=0.52$			$\bar{R}^2=0.49$		
	F =5.22			F =7.86		

For definitions see pp. 18-19.